HLS 09RS-1018 REENGROSSED

Regular Session, 2009

HOUSE BILL NO. 759

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BY REPRESENTATIVES GREENE, BALDONE, HONEY, RICHMOND, RITCHIE, AND JANE SMITH

TAX CREDITS: Creates the Venture Fund Tax Credit Program to promote investment in early-stage technology companies

AN ACT

2	To enact R.S. 47:6035, relative to state tax credits; to establish the Venture Fund Tax Credit
3	Program; to authorize Louisiana public retirement systems and plans to participate
4	in the program; to provide for the participation of Louisiana university endowments
5	in the program; to provide for certain tax benefits for such systems, plans, and
6	endowments; to provide for definitions; to require reporting; to authorize
7	rulemaking; and to provide for related matters.
8	Notice of intention to introduce this Act has been published
9	as provided by Article X, Section 29(C) of the Constitution
10	of Louisiana.
11	Be it enacted by the Legislature of Louisiana:
12	Section 1. R.S. 47:6035 is hereby enacted to read as follows:
13	§6035. Venture Fund Tax Credit Program
14	A. The legislature finds that:
15	(1)(a) There is an insufficient amount of venture capital funds available in
16	Louisiana for the creation of early-stage technology companies.
17	(b) Venture capital funds are necessary to achieve economic benefit from the
18	transfer of university research into homegrown economic development potential for
19	purposes of early-stage technology companies.
20	(2) This Section is enacted to achieve the following purposes:
21	(a) To encourage the start of early-stage technology companies.

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CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

1	(b) To induce companies to commercialize technology produced at a
2	Louisiana university and to locate and grow their businesses in Louisiana.
3	(c) To expand the economy of the state by enlarging its base of technology
4	and research-based businesses.
5	(d) To increase the number of quality jobs available to an educated
6	workforce so as to retain the presence of young persons educated at Louisiana
7	colleges and universities.
8	(e) To assist in the effective transfer of university research into the private
9	sector.
10	B. Definitions. For purposes of this Section, the following terms shall have
11	the meaning provided herein, unless the context clearly requires otherwise:
12	(1) "Department" means the Department of Economic Development.
13	(2) "Louisiana public pension fund" means one of the following state public
14	retirement or pension systems, funds, or plans:
15	(a) The Louisiana State Employees' Retirement System.
16	(b) The Teachers' Retirement System of Louisiana.
17	(c) The Louisiana School Employees' Retirement System.
18	(d) The State Police Pension and Retirement System.
19	(e) The Assessors' Retirement Fund.
20	(f) The Clerks of Court Retirement and Relief Fund.
21	(g) The District Attorneys' Retirement System.
22	(h) The Firefighters' Retirement System.
23	(i) The Municipal Employees' Retirement System of Louisiana.
24	(j) The Municipal Police Employees' Retirement System of Louisiana.
25	(k) The Parochial Employees' Retirement System of Louisiana.
26	(1) The Registrars of Voters Employees' Retirement System.
27	(m) The Sheriffs' Pension and Relief Fund.
28	(3) "Louisiana university endowments" means restricted and unrestricted
29	funds held by a foundation to support a Louisiana public or private university.

(4) "Louisiana wealth creating company" means a company with its principal
place of business in Louisiana which is anticipated to, within a reasonable time after
receipt of investment funding from a venture capital fund, have at least fifty percent
of its total sales made to either out-of-state customers or buyers, in-state customers
or buyers if the products or service is resold by the purchaser to an out-of-state
customer or buyer for ultimate use, or to the federal government.
(5) "Net realized loss" means a situation wherein a pension fund or
endowment, upon final distribution, receives less money from a venture capital fund
than it invested. However, if upon final distribution, an endowment or pension fund
participating in this program receives illiquid stock, a net realized loss can only be
declared if the ownership of all such illiquid stock is transferred to the Louisiana
Economic Development Corporation.
(6) "Venture capital fund" means a venture capital fund company or venture
capital fund that has been certified by the Department of Economic Development to
be a venture capital fund for purposes in the Venture Fund Tax Credit Program.
C. Program administration, certification of venture capital funds, and
qualification of investments by Louisiana public pension funds and Louisiana
university endowments.
(1) There is hereby established the Venture Fund Tax Credit Program,
hereinafter referred to as the "program", for the purpose of granting refundable
credits against Louisiana corporation income or corporation franchise tax liability,
which tax credits may be received by Louisiana public pension funds, hereinafter
referred to as "pension funds", and Louisiana university endowments, hereinafter
referred to as "endowments", related to investments made in a venture capital fund,
all for the promotion of investment in Louisiana wealth creating companies. The
program shall be administered by the Department of Economic Development,
hereinafter referred to as the "department". The secretary of the department shall
consult with the secretary of the Department of Revenue in the administration of the
program.

1	(2) The department shall promulgate rules in accordance with the
2	Administrative Procedure Act as may be necessary to implement and administer the
3	provisions of this Section, which rules shall, at a minimum provide for the following:
4	(a) Provisions whereby a venture capital fund company may be certified to
5	be designated as a venture capital fund for purposes of the Venture Fund Tax Credit
6	Program;
7	(b) Limitations on the amount of investment a venture capital fund may
8	receive from pension funds and endowments;
9	(c) Parameters governing conflicts of interest created by the investment of
10	money by a pension fund or endowment into a venture capital fund; and
1	(d) Procedure for establishing a net realized loss according to General
12	Accepted Accounting Procedures.
13	(3) The department shall qualify and certify a venture capital fund company
14	to be a venture capital fund for purposes of the program. The criteria for
15	certification shall be established by rule; however, at a minimum, the qualifications
16	for such certification shall require that the venture capital fund:
17	(a) Have an office within Louisiana, the staff of which shall include a full-
18	time investment professional that is a resident of Louisiana.
19	(b) Agree to make a good faith effort to make investments in early-stage
20	Louisiana wealth creating companies.
21	(c) Agree to provide an annual report to the department regarding the
22	number of investments made and the status of each investment.
23	(d) Agree to limit the investment of any individual pension fund or
24	endowment to no more that twenty-five percent of the total investment in the venture
25	capital fund.
26	(e) Agree to limit its annual management fee to two and one half percent of
27	the monies invested by a pension fund or endowment.
28	(4) The department shall qualify investments made by pension funds and
29	endowments which may be eligible for tax credits. No more than fifty percent of the

1	investment made in a venture capital fund shall be eligible for tax credits. The
2	conditions for qualification shall include:
3	(a) The investment in the venture capital fund was an at risk, unsecured
4	investment made on or after August 15, 2009.
5	(b) The pension fund or endowment has incurred a net realized loss on its
6	investment. The recognition of a net realized loss may not occur until five years
7	after the date of the pension fund's or endowment's initial investment in the venture
8	capital fund.
9	(5) The department shall provide for an annual report of investment made
10	by pension funds and endowments in venture capital funds, as well as all of the
11	investments made by venture capital funds in Louisiana wealth building companies.
12	The annual report may also include any other information which may be required by
13	the department.
14	(6) Each venture capital fund shall report to the department immediately
15	upon its determination that there is a likelihood that a pension fund or endowment
16	has incurred a net realized loss due to its investment in the venture capital fund.
17	D. Tax Credit. (1) Except as provided in Paragraph (2) of this Subsection,
18	a pension fund or endowment may be granted a credit against any Louisiana income
19	tax, in the amount approved by the secretary of the department for the amount of its
20	qualified net realized loss sustained as a result of an investment in a venture capital
21	<u>fund.</u>
22	(2)(a) The credits approved by the department shall be granted at the
23	following rates:
24	(i) One hundred percent of the net realized loss up to three million dollars;
25	(ii) Eighty percent of the net realized loss between three million and six
26	million dollars, and;
27	(iii) Sixty percent of the net realized loss in excess of six million dollars.
28	(b) The total tax credits granted in any calendar year shall not exceed twenty
29	million dollars. The department shall by rule establish the method of allocating

available tax credits, including but not limited to a first-come, first-served system, reservation of tax credits for a specified time period, or other method which the department, in its discretion, may find beneficial to the program. In the event that the total amount of credits granted in any calendar year is less than twenty million dollars, any residual amount of unused credits shall carry forward for use in subsequent years and may be granted in subsequent years in addition to the twenty million dollar limit for each year.

(3) After determining the amount of investments made by a pension fund or endowment which qualify for receipt of tax credits, the department shall issue a tax credit certificate.

(4) After issuance of the tax credit certificate, the department shall submit the tax credit certificate to the Department of Revenue on behalf of the investor who earned the tax credits. Upon receipt of the tax credit certificate and any necessary additional information, the secretary of the Department of Revenue shall make payment to the investor in the amount to which he is entitled from the current collections of the taxes collected pursuant to Chapter 1 of Subtitle II of this Title, as amended.

E. Penalties for fraud. (1) Any person making an application, a claim for a venture fund tax credit, or any report, return, statement, or other instrument or providing any other information pursuant to the provisions of this Section who willfully makes a false or fraudulent application, claim, report, return, statement, invoice, or other instrument or who willfully provides any false or fraudulent information, and any person who willfully aids or abets another in making such false or fraudulent application, claim, report, return, statement, invoice, or other instrument, shall be guilty, upon conviction, of a felony and shall be punished by the imposition of a fine of not less than one thousand dollars and not more than fifty thousand dollars, or imprisoned for not less than two years and not more than five years, or both.

(2) Any person convicted of a violation of this Section shall be liable for the
repayment of all credits which were granted to the pension fund or endowment.
Interest shall be due on such amounts at the rate of fifteen percent per annum.

## DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

Greene HB No. 759

**Abstract:** Establishes the Venture Fund Tax Credit Program to promote investment in early-stage technology companies by La. public pension and retirement systems and La. university endowments.

<u>Proposed law</u> establishes the Venture Fund Tax Credit Program, hereinafter referred to as the "program", for the purpose of granting refundable credits against any La. income tax liability to be received by La. public pension funds and La. university endowments related to investments made on or after Aug. 15, 2009 in a venture capital fund, all for the promotion of investment in La. wealth creating companies. The program shall be administered by the Dept. of Economic Development, hereinafter referred to as the "dept.". The secretary of the department shall consult with the secretary of the Dept. of Revenue in the administration of the program. <u>Proposed law</u> also provides for legislative findings and intent.

<u>Proposed law</u> provides for definitions of "venture capital fund", "La. public pension fund", "La. wealth building company", "La. university endowment" and "net realized loss".

<u>Proposed law</u> requires that in order to claim a net realized loss after the final distribution of a venture capital fund, any illiquid stock distributed to a pension fund or endowment must be transferred to the La. Economic Development Corp.

<u>Proposed law</u> authorizes the department to promulgate rules in accordance with the Administrative Procedure Act as may be necessary to implement and administer the the provisions of <u>proposed law</u>. Requires the inclusion of certain policies within the rules concerning investments and activities of venture capital funds.

<u>Proposed law</u> requires reporting regarding investments made by La. public pension funds and La. university endowments and venture capital funds.

<u>Proposed law</u> authorizes the granting of credits by the secretary of the dept. to a pension fund or endowment that has incurred a net realized loss on its investment after five years. The credits approved by the department shall be granted at the following rates: 100% of the net realized loss up to three million dollars, 80% of the net realized loss between three million dollars and six million dollars, and 60% of the net realized loss in excess of six million dollars.

<u>Proposed law</u> limits the total tax credits granted in any calendar year to \$20 million. The department is authorized to establish by rule the method of allocating available tax credits. In the event that the total amount of credits granted in any calendar year is less than \$20 million, any residual amount of unused credits shall carry forward for use in subsequent years and may be granted in subsequent years in addition to the \$20 million limit for each year. The department is required to maintain a list of the tax credit certificates issued.

<u>Proposed law</u> requires the department to submit tax credit certificates to the Dept. of Revenue on behalf of the investor who earned the credit. The secretary of the Dept. of Revenue is authorized to make payment from current collections to the investor in the amount to which he is entitled in accordance with the provisions of <u>present law</u>.

<u>Proposed law</u> provides for penalties for fraud regarding participation in the program.

(Adds R.S. 47:6035)

## Summary of Amendments Adopted by House

Committee Amendments Proposed by <u>House Committee on Ways and Means</u> to the engrossed bill.

- 1. Adds requirement that in the event a pension fund or endowment, upon final distribution of a venture capital fund, receives illiquid stock, then a net realized loss can only be declared if the ownership of all such illiquid stock is transferred to the La. Economic Development Corp.
- 2. Limits the qualification of investments made in venture capital funds to those investments made on or after Aug. 15, 2009.
- 3. Deletes applicability of credit to franchise taxes.
- 4. Adds provisions for the disposition of tax credit certificates and payment of investors by the Dept. of Revenue.
- 5. Deletes the 10 year limitation on the use of the tax credit.